Land treatment costs

Runoff and soil erosion need to be at acceptable levels on fields where manure is applied to prevent manure and manure nutrients from being carried to rivers and streams with the runoff. A CNMP therefore includes criteria for soil erosion control on land on which manure is applied. At a minimum the conservation systems that need to be installed as part of a CNMP must meet NRCS Quality Criteria for soil erosion (see section III of the Field Office Technical Guide). Presently, States have established that the quality criterion for soil erosion is the sustainability level for crop production. The sustainability level of soil for crop production is also referred to as the soil loss tolerance level, or T. Fields with erosion rates greater than T need to have conservation practices installed that would reduce the erosion rate to T or less before manure can be applied.

Land treatment costs were calculated for all onfarm acres where manure would be applied after CNMP implementation. Erosion controls would also be expected to apply to off-farm land application. In the model simulation, however, it was assumed that land on manure-receiving farms with erosion rates greater than T would not be available for manure application because of the potential for additional costs. (See appendix B for criteria on land available for manure application.) It was also assumed that CNMP farms would bear the costs of land treatment rather than seek options to onfarm land application.

Estimating acres required for land treatment

The number of acres for which land treatment practices would be expected depends on the number of onfarm acres needed for manure application to meet CNMP application criteria and the portion of those acres that have soil erosion rates greater than T.

For calculating land treatment costs, application rate criteria for the after-CNMP scenario differed from criteria used to calculate nutrient management costs. Acres that would potentially need land treatment would include **all** the acres that would receive manure over **all** the years. Thus, for calculating land treatment

costs, application rate criteria for the after-CNMP scenario were simulated using phosphorus-based application rates for all farms where phosphorus was the limiting nutrient. Nitrogen-based application rates were used only for farms where nitrogen was the limiting nutrient. (Nitrogen was the limiting nutrient on only a few farms.) The number of acres that would receive manure over time includes about 9.8 million more acres than the 14.8 million used to calculate nutrient management costs in the after-CNMP scenario. (See appendix B for details on how land with manure applied was estimated.)

The number of acres with manure applied over time is presented in table 21, categorized by Land Resource Regions. The Land Resource Region was the geographic unit used to define land treatment needs and costs because soils, climate, water resources, land uses, and type of farming tend to be similar within each region. (A map of Land Resource Regions is presented in figure 16.) The model simulation shows that manure would be applied on 24.6 million onfarm acres over time, equivalent to an average of 96 acres per CNMP farm. The vast majority was cropland acres; pastureland acres comprised only about 11 percent of the total.

Only a portion of these acres, however, would have erosion at rates greater than T. The National Resources Inventory (NRI) was used to obtain estimates of existing soil erosion rates (USDA, ERS, 2000b). The soil erosion rates contained in the NRI were calculated using the Universal Soil Loss Equation (USLE), which is an estimate of sheet and rill erosion that is caused by rainfall and runoff. (Land treatment to control wind erosion was not included in the analysis since the purpose of a CNMP is to protect water quality.)

NRI data for the year 1997 were used, which is the most recent year for which NRI data exist for the full set of NRI sample points. County-level estimates of the number of acres with erosion rates of T to 2T, 2T to 4T, and greater than 4T were obtained from the NRI database. Separate estimates were made for cropland and pastureland. The percentage of cropland and pastureland acres in each county that was in each erosion category was calculated. These percentages were then applied to the cropland and pastureland acreage on each farm in the Census of Agriculture to estimate the acres on each farm that were in each erosion category. Since NRI data are for counties, and

not individual farms, it was necessary to assume that all acres receiving manure on a farm had the same erosion profile as the county.

About 5.9 million onfarm acres are expected to have manure applied **and** have sheet and rill erosion rates greater than T after CNMPs are implemented (table 22). This subset represents about 24 percent of the acres with manure applied on CNMPs over time. The Land Resource Region **S**, which is in the Northeast, had the highest proportion of manured acres with erosion rates above T—47 percent. Other regions with relatively high proportions of manured acres with

erosion rates greater than T were **R** (34 percent, also in the Northeast), **N** (31 percent), **P** (29 percent), and **M** (27 percent). These five regions contain 82 percent of all the manured acres with erosion rates above T. Onfarm acres with manure applied and sheet and rill erosion rates above T are shown in figure 18. There are few acres in the West because of low rainfall and few cropland acres.

As shown in table 22, the bulk (55 percent) of the manured acres with erosion rates above T were for cropland with sheet and rill erosion rates between T and 2T. Cropland acres with erosion rates between 2T

Table 21 Total acres that would receive manure over time after CNMP implementation

Land resource region	Number of farms	Cropland acres with manure applied	Pastureland acres with manure applied	Total	Acres per CNMP farm	
A	2,127	135,372	59,057	194,429	91	
В	2,849	170,870	41,705	212,575	75	
C	3,432	432,909	65,148	498,057	145	
D	3,050	206,426	39,302	245,729	81	
E	1,211	76,555	18,451	95,006	78	
F	5,476	667,232	45,477	712,709	130	
G	3,597	348,381	36,013	384,394	107	
Н	11,358	1,077,157	141,890	1,219,047	107	
I	707	26,549	15,642	42,192	60	
J	3,243	153,430	101,452	254,882	79	
K	26,870	2,463,985	108,785	2,572,770	96	
L	11,504	1,274,577	60,164	1,334,741	116	
M	89,240	8,758,072	429,473	9,187,545	103	
N	32,171	1,514,743	607,140	2,121,884	66	
O	1,041	40,110	21,818	61,928	59	
P	23,770	1,365,719	579,174	1,944,893	82	
R	14,694	1,500,260	105,557	1,605,817	109	
S	13,429	1,160,135	149,806	1,309,941	98	
Т	4,508	492,651	42,335	534,986	119	
U	608	27,523	30,469	57,992	95	
V	154	13	6,291	6,304	41	
W	31	3,350	10	3,360	108	
All regions	255,070	21,896,019	2,705,160	24,601,179	96	

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and $4\mathrm{T}$ comprised 29 percent, and cropland acres with erosion rates greater than $4\mathrm{T}$ comprised 14 percent. Only about 3 percent of the 5.9 million acres with erosion rates above T were pastureland acres.

Table 22 Acres with manure applied and with sheet and rill erosion rates above T

Land resource	Cropland a	cres with manu	re applied	- Pastureland	acres with ma	nure applied -		s with manur erosion rate a	
region (LRR)	1–2 T	- erosion rate 2–4 T	>4 T	1–2 T	- erosion rate 2–4 T	>4 T	total acres	% of total	% of acres in each LRR
A	3,272	501	385	170	201	88	4,617	0.1	2.4
В	19,462	9,005	854	336	366	22	30,044	0.5	14.1
C	1,864	351	691	776	215	0	3,897	0.1	0.8
D	9,760	3,249	1,706	374	238	5	15,332	0.3	6.2
E	4,359	1,153	951	60	12	4	6,539	0.1	6.9
F	26,758	5,225	1,194	544	140	0	33,861	0.6	4.8
G	9,977	3,516	1,548	93	108	25	15,267	0.3	4.0
Н	82,521	23,390	6,440	4,299	52	0	116,702	2.0	9.6
I	5,069	755	207	45	5	10	6,091	0.1	14.4
J	33,768	14,059	2,427	2,263	1,268	173	53,959	0.9	21.2
K	288,667	129,927	49,594	998	569	0	469,756	7.9	18.3
L	147,049	81,486	37,206	1,154	149	33	267,077	4.5	20.0
M	1,382,185	714,559	325,550	14,423	4,765	757	2,442,239	41.3	26.6
N	303,485	194,390	99,295	38,389	18,506	6,582	660,647	11.2	31.1
O	4,623	397	191	578	51	2	5,842	0.1	9.4
P	291,612	144,029	110,146	14,621	6,876	2,355	569,640	9.6	29.3
R	298,759	162,399	80,675	828	189	92	542,941	9.2	33.8
S	270,700	202,425	111,397	14,014	10,807	4,120	613,463	10.4	46.8
T	40,841	7,649	2,344	64	53	0	50,950	0.9	9.5
U	741	0	0	2	0	0	743	0.0	1.3
V	1	0	0	412	80	53	546	0.0	8.7
W	335	0	0	1	0	0	336	0.0	10.0
All regions	3,225,809	1,698,465	832,801	94,442	44,650	14,322	5,910,488	100.0	24.0

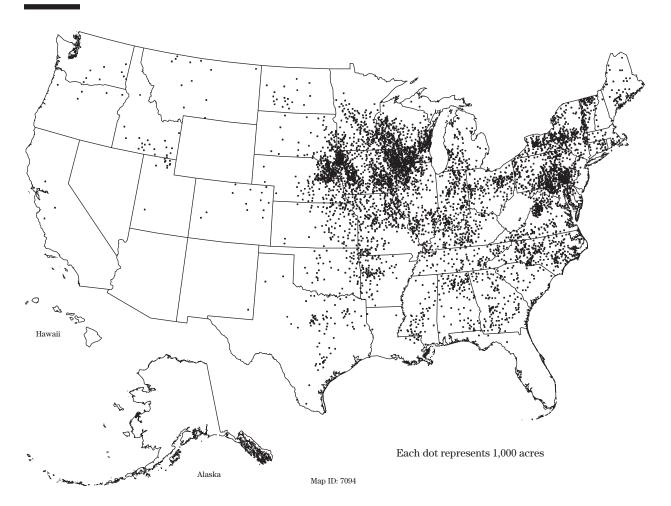


Figure 18 Onfarm acres with manure applied and sheet and rill erosion rates above T (5.9 million acres)

Estimating per-acre costs for conservation systems

Land treatment costs were determined by estimating the cost of installing conservation systems, consisting of a collection of conservation practices, needed to reduce sheet and rill erosion to T on the 5.9 million acres with manure applied and with erosion rates above T. Generally, a conservation system needed to control erosion for acres with rates between 1 and 2 T would be less extensive and cost less to implement than a conservation system needed to control erosion for acres with higher erosion rates. The collection of conservation practices that comprise a conservation system vary according to the characteristics of the resource base—such as the soil type, climate, and topography—and the crops grown.

To capture these regional differences in the conservation systems needed to control erosion, conservation systems were derived for each state or groups of states in each Land Resource Region and for each of the three erosion categories. Separate conservation systems were derived for cropland and pastureland. Examples of these conservation systems for cropland are shown in appendix D, table D–1 for region **S** in the Northeast, table D–2 for region **M** in the Midwest, and

table D–3 for region **R**, also in the Northeast. (Cropland acres in these three regions accounted for about 75 percent of the total land treatment cost.) To account for differences in soil types, topography, and climate, more than one conservation system were often derived for a given State and Land Resource Region. Where this occurred, an estimate was made of the proportion of the acres that would be expected to need each conservation system, which was then used to calculate a weighted average cost for the State.

A per-acre cost of implementing each conservation practice was estimated (see tables D-1 to D-3 in appendix D). Conservation practice costs were obtained from state costs lists in the NRCS Field Office Technical Guides. State cost lists contain the typical cost of implementing a conservation practice and its components in that state. Cost lists reflect current information based on actual installations associated with various USDA programs, and are updated frequently. Thus, the cost of a particular conservation practice will often vary from state to state. Structural practices were annualized by amortizing over 10 years at 8 percent interest, as was done in this study for other capital investment items. A summary of per-acre costs for each land use and erosion category is presented in table 23.

 Table 23
 Average cost per acre for conservation systems needed to control sheet and rill erosion

Land Resource Region	State	Cropland with erosion rate 1-2T	Cropland with erosion rate 2-4T	Cropland with erosion rate >4T	Pastureland with erosion rate 1-2T	Pastureland with erosion rate 2-4T	Pastureland with erosion rate >4T
A	California	54.12	54.12	54.12	0.00	0.00	0.00
A	Oregon	38.74	38.74	38.74	0.00	0.00	0.00
A	Washington	29.00	29.00	29.00	0.00	0.00	0.00
В	Idaho	5.28	5.61	5.61	0.00	0.00	0.00
В	Oregon	17.29	21.43	21.43	0.00	0.00	0.00
В	Washington	6.94	7.85	7.85	0.00	0.00	0.00
C	California	24.16	24.16	24.16	0.00	0.00	0.00
D	Arizona	6.81	6.81	6.81	0.00	0.00	0.00
D	California	24.16	24.16	24.16	0.00	0.00	0.00
D	Colorado	9.04	9.04	9.04	2.14	2.14	2.14
D	Idaho	5.65	5.65	5.65	0.00	0.00	0.00
D	Nevada	13.50	13.50	13.50	0.00	0.00	0.00
D	New Mexico	10.65	10.65	10.65	0.00	0.00	0.00
D	Oregon	16.56	16.56	16.56	0.00	0.00	0.00

 Table 23
 Average cost per acre for conservation systems needed to control sheet and rill erosion—Continued

Land Resource Region	State	Cropland with erosion rate 1-2T	Cropland with erosion rate 2-4T	Cropland with erosion rate >4T	Pastureland with erosion rate 1-2T	Pastureland with erosion rate 2-4T	Pastureland with erosion rate >4T
D	Texas	21.46	21.93	21.93	10.04	15.52	15.52
D	Utah	12.38	12.38	12.38	0.00	0.00	0.00
D	Wyoming	7.40	7.40	7.40	7.47	7.47	7.47
E	Colorado	8.80	14.42	14.42	2.47	2.47	2.47
E	Idaho	1.94	1.94	1.94	0.00	0.00	0.00
E	Montana	5.16	12.76	12.76	5.81	5.81	5.81
E	New Mexico	2.70	2.70	2.70	0.00	0.00	0.00
E	Oregon	7.10	7.10	7.10	0.00	0.00	0.00
E	Utah	1.64	1.64	1.64	0.00	0.00	0.00
E	Washington	1.52	1.52	1.52	0.00	0.00	0.00
E	Wyoming	8.02	10.68	10.68	6.49	6.49	6.49
F	Minnesota	22.27	22.27	35.77	6.10	6.10	6.10
F	Montana	7.14	7.14	7.14	5.81	5.81	5.81
F	North Dakota	15.63	15.63	15.63	5.42	5.42	5.42
F	South Dakota	13.47	13.47	13.47	14.76	14.76	14.76
G	Colorado	4.51	4.51	4.51	2.14	2.14	2.14
G	Montana	2.52	2.52	2.52	3.38	3.38	3.38
G	Nebraska	6.89	6.89	6.89	8.75	8.75	8.75
G	New Mexico	11.20	11.20	11.20	0.00	0.00	0.00
G	South Dakota	5.78	5.78	5.78	14.22	14.22	14.22
G	Wyoming	6.32	6.32	6.32	7.47	7.47	7.47
Н	Colorado	17.32	40.86	40.86	7.39	7.39	7.39
H	Kansas	14.91	45.27	45.27	12.83	12.83	12.83
Н	Nebraska	16.48	36.40	36.40	20.43	20.43	20.43
H	New Mexico	54.61	59.52	59.52	0.00	0.00	0.00
H	Oklahoma	28.65	28.65	30.68	50.57	63.68	63.68
Н	Texas	40.48	40.48	44.72	53.88	83.47	83.47
I	Texas	20.59	42.65	47.87	43.88	73.47	83.47
J	Kansas	24.35	52.96	62.92	66.03	78.58	95.15
J	Oklahoma	19.24	19.40	30.55	50.47	62.84	82.41
J	Texas	22.31	28.89	51.30	58.10	82.70	111.02
K	Illinois	51.66	64.18	64.18	31.37	42.86	93.38
K	Michigan	37.15	48.33	48.33	83.08	116.61	163.18
K	Minnesota	55.35	73.80	73.80	38.81	58.02	132.15
K	Wisconsin	47.90	47.90	47.90	36.83	51.22	129.88
L	Indiana	45.22	45.22	45.22	46.63	67.39	301.36
L	Michigan	37.15	37.15	37.15	83.08	116.61	206.03
L	New York	36.87	36.87	36.87	59.89	87.36	165.68
L	Ohio	31.19	31.19	31.19	84.79	108.63	321.79
L	Wisconsin	35.70	35.70	37.63	42.68	57.07	152.40

Table 23 Average cost per acre for conservation systems needed to control sheet and rill erosion—Continued

Land Resource Region	State	Cropland with erosion rate 1-2T	Cropland with erosion rate 2-4T	Cropland with erosion rate >4T	Pastureland with erosion rate 1-2T	Pastureland with erosion rate 2-4T	Pastureland with erosion rate >4T
M	Illinois	155.61	155.61	155.61	30.53	49.56	93.42
M	Indiana	70.55	70.55	70.55	68.85	70.82	70.82
M	Iowa	67.19	90.70	222.63	51.37	113.83	172.78
M	Kansas	11.54	28.19	78.30	8.90	17.09	23.58
M	Michigan	61.50	71.40	90.16	78.48	97.12	156.87
M	Minnesota	113.98	116.00	120.84	46.31	58.05	132.18
M	Missouri	51.76	99.42	117.47	41.20	57.63	107.14
M	Nebraska	13.06	38.12	68.48	12.63	37.99	46.72
M	Ohio	35.37	36.95	44.85	78.29	102.20	142.86
M	Oklahoma	16.90	27.16	39.23	24.11	39.84	50.64
M	South Dakota	12.52	37.58	88.23	15.17	24.72	35.15
M	Wisconsin	51.78	52.84	64.60	21.86	48.77	129.95
N	Alabama	60.04	63.97	63.97	83.91	83.91	83.91
N	Arkansas	25.48	42.26	44.07	49.04	58.35	64.92
N	Georgia	38.50	57.79	57.79	71.00	71.00	71.00
N	Illinois	35.46	68.19	102.01	30.53	45.79	97.61
N	Indiana	35.07	65.87	97.78	39.57	65.00	127.06
N	Kentucky	47.30	47.30	47.30	79.19	79.19	79.19
N	Maryland	44.72	51.50	90.24	71.70	81.99	99.91
N	Missouri	30.15	58.27	86.40	41.20	53.05	110.44
N	N. Carolina	53.68	53.68	53.68	67.82	527.29	527.29
N	Ohio	35.37	36.95	44.85	78.29	102.13	142.79
N	Oklahoma	21.57	32.77	33.95	50.47	62.84	74.09
N	Pennsylvania	65.18	74.04	113.98	61.12	67.40	78.71
N	Tennessee	67.57	67.57	67.57	102.44	102.44	102.44
N	Virginia	78.00	85.28	85.28	114.35	114.35	114.35
N	West Virginia	54.21	57.26	108.82	39.30	46.31	59.84
O	Arkansas	18.21	25.33	58.78	49.04	58.35	58.35
0	Illinois	35.35	59.16	152.27	54.18	61.29	61.29
O	Louisiana	22.87	24.14	65.45	49.93	60.84	60.84
O	Mississippi	43.94	57.45	163.35	77.11	91.12	91.12
O	Missouri	20.64	42.15	175.92	43.00	69.83	69.83
O	Tennessee	32.78	44.26	111.47	87.23	100.59	100.59
P	Alabama	39.20	83.86	83.86	55.91	56.99	56.99
P	Arkansas	30.18	30.18	44.56	49.04	58.35	64.92
P	Florida	55.29	90.53	90.53	48.39	49.37	49.37
P	Georgia	38.50	72.15	72.15	68.47	68.47	68.47
P	Illinois	41.48	155.89	160.02	54.18	61.29	66.02
P	Kentucky	125.82	162.48	201.53	60.33	65.54	67.78
P	Louisiana	29.53	29.53	49.66	49.93	60.84	69.73
P	Mississippi	0.00	0.00	0.00	71.74	72.72	72.72
P	N. Carolina	34.13	42.95	42.95	646.29	670.71	670.71
P	Oklahoma	21.69	21.69	32.84	50.47	62.84	74.09

 Table 23
 Average cost per acre for conservation systems needed to control sheet and rill erosion—Continued

Land Resource Region	State	Cropland with erosion rate 1-2T	Cropland with erosion rate 2-4T	Cropland with erosion rate >4T	Pastureland with erosion rate 1-2T	Pastureland with erosion rate 2-4T	Pastureland with erosion rate >4T
P	S. Carolina	167.16	212.98	261.23	79.19	102.74	104.68
P	Tennessee	108.49	138.32	170.07	94.99	100.51	102.44
P	Texas	31.45	35.56	57.05	58.10	82.70	99.84
P	Virginia	48.45	64.10	64.10	93.20	121.03	121.03
R	Connecticut	80.93	220.51	306.73	147.33	370.40	473.12
R	Maine	84.50	228.46	288.92	162.74	424.21	521.57
R	Massachusetts	75.84	257.79	401.50	99.65	371.91	470.48
R	N. Hampshire	89.40	396.49	407.16	164.97	641.82	834.19
R	New Jersey	75.50	226.57	280.64	145.86	391.17	496.91
R	New York	59.36	183.01	215.80	114.33	284.41	366.04
R	Ohio	55.37	258.25	417.77	276.13	653.21	887.11
R	Pennsylvania	85.95	188.83	316.70	149.43	300.74	345.54
R	Rhode Island	89.47	245.08	307.54	346.78	638.14	774.89
R	Vermont	66.73	182.51	243.06	157.20	374.21	491.73
S	Delaware	75.32	162.63	162.63	106.50	209.57	237.28
S	Maryland	76.92	135.37	135.37	138.73	244.22	273.12
S	Massachusetts	89.16	205.58	205.58	264.51	288.27	288.27
\mathbf{S}	New Jersey	77.06	143.27	143.27	78.87	142.46	159.02
\mathbf{S}	New York	62.19	173.46	173.46	122.12	131.40	131.40
S	Pennsylvania	86.50	226.21	226.21	78.87	142.46	159.02
S	Virginia	70.79	135.27	135.27	129.64	407.31	487.96
S	West Virginia	68.88	164.96	164.96	59.99	100.67	111.92
Т	Delaware	60.90	90.11	142.49	57.48	116.25	116.25
T	Florida	58.85	58.85	58.85	52.49	75.31	75.31
Т	Georgia	38.50	57.79	57.79	69.74	69.74	69.74
Т	Louisiana	22.87	24.14	65.45	60.84	60.84	60.84
Т	Maryland	58.02	92.33	154.17	54.35	138.59	138.59
Т	Mississippi	37.99	37.99	37.99	79.19	102.74	102.74
Т	N. Carolina	60.43	60.43	60.43	50.55	74.97	74.97
Т	New Jersey	73.62	127.80	237.64	53.25	53.25	53.25
Т	S. Carolina	48.79	48.79	48.79	79.19	102.74	102.74
Т	Texas	14.00	22.23	74.68	0.00	82.70	82.70
Т	Virginia	49.53	49.53	49.53	93.20	117.89	117.89
U	Florida	54.16	54.16	54.16	46.96	46.96	46.96
V	Hawaii	24.16	24.16	24.16	0.00	0.00	0.00

Note: A zero cost was used for some states where there were very few pastureland acres with manure applied and with erosion rates above T.

Summary of land treatment costs

Land treatment costs were estimated by multiplying the number of acres expected to need erosion control times the per-acre cost for the conservation systems required. An adjustment factor was applied to the number of manured acres in each erosion category to account for erosion control practices that have been implemented since 1997. It was judged that about 10 percent of the acres with erosion rates above T have had conservation systems installed or adopted since 1997.

The annual average cost for the land treatment element of a CNMP was estimated to be \$1,721 per farm (table 24). Costs ranged from an average of \$1,267 for

small farms to \$3,925 for large farms. The highest average cost was for swine farms (\$3,615 per farm) because most swine are produced in the Midwest and the East where most of the acres with sheet and rill erosion occur. Land treatment costs were highest in the Northeast region where the average cost was \$4,465 per farm (table 25). Average cost exceeded the national average in the Appalachian and Corn Belt regions. The lowest land treatment costs were in the Pacific (\$67 per farm) and Mountain regions (\$77 per farm).

Overall, annual land treatment costs totaled \$443 million. Costs in the Northeast and the Corn Belt regions comprised over two-thirds of this total cost.

 Table 24
 Annual land treatment costs per farm, by livestock type and farm size

Dominant livestock type or farm size class	Number of farms	Land treatment costs on cropland	Land treatment costs on pastureland	Total land treatment costs
Fattened cattle	10,159	2,586	27	2,613
Iilk cows	79,318	2,606	54	2,660
wine	32,955	3,576	39	3,615
urkeys	3,213	2,407	985	3,391
roilers	16,251	826	393	1,220
ayers/Pullets	5,326	1,429	256	1,685
onfined heifers/veal	4,011	2,026	0	2,026
nall farms with confined livestock types	42,565	336	15	351
stured livestock types	61,272	344	13	357
ecialty livestock types	2,131	390	244	634
rge	19,746	3,565	359	3,925
edium	39,437	2,749	147	2,897
all	198,018	1,238	29	1,267
CNMP farms	257,201	1,648	73	1,721

 Table 25
 Annual land treatment costs per farm, by farm production region

Farm production region	n Number of farms	Land treatment costs on cropland	Land treatment costs on pastureland	Total land treatment costs
Appalachian	22,899	1,582	572	2,154
Corn Belt	71,540	2,286	26	2,312
Delta States	12,352	175	128	302
Lake States	52,817	983	6	990
Mountain	7,964	68	9	77
Northeast	31,598	4,447	18	4,465
Northern Plains	26,309	392	3	395
Pacific	7,974	58	10	67
Southeast	12,807	1,181	42	1,223
Southern Plains	10,941	283	51	334
All CNMP farms	257,201	1,648	73	1,721